

## Message Text

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PAGE 01 AMMAN 05421 191407Z  
ACTION NEA-11

INFO OCT-01 IO-13 ISO-00 CIAE-00 DODE-00 PM-05 H-01  
INR-10 L-03 NSAE-00 NSC-05 PA-01 SP-02 SS-15  
ICA-11 HA-05 OMB-01 TRSE-00 VO-05 CA-01 INSE-00  
/090 W

-----125501 191439Z /53

R 191358Z JUN 78  
FM AMEMBASSY AMMAN  
TO SECSTATE WASHDC 6523  
INFO USINT BAGHDAD  
AMEMBASSY BEIRUT  
AMEMBASSY CAIRO  
AMEMBASSY DAMASCUS  
AMCONSUL JERUSALEM  
AMEMBASSY JIDDA  
AMEMBASSY KUWAIT  
AMEMBASSY TEL AVIV  
USMISSION USUN NEW YORK

C O N F I D E N T I A L AMMAN 05421

E.O. 11652: GDS  
TAGS: PEPR, XF, PLO, JO  
SUBJECT: PALESTINIANS AND THE PEACE PROCESS

REF: A. CAIRO 14966, B. JERUSALEM 1659

1. WE ENDORSE CAIRO'S AND JERUSALEM'S RECOMMENDATION  
THAT THE USG DO WHAT IT CAN BOTH TO DEMONSTRATE  
THAT WE ARE NOT ABANDONING THE PALESTINIANS AND TO  
STRENGTHEN MODERATE PALESTINIANS WHO GOJ BELIEVES MUST  
PARTICIPATE AND SHARE RESPONSIBILITY IN ANY WEST BANK  
NEGOTIATIONS.

2. HOWEVER, IN IMPLEMENTING ANY OF RECOMMENDATIONS  
REFTEL WE SHOULD KEEP IN MIND SPECIAL JORDANIAN SENSI-  
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TIVITY TO U.S. ACTIONS VIS-A-VIS THE PALESTINIANS. WHILE  
NECESSITY OF SOLVING PALESTINIAN PROBLEM IS BASIC TO GOJ  
POSITION, JORDANIANS DO NOT WANT IT TO BE AT THEIR  
EXPENSE, AND DESPITE OFF-AND-ON GOJ-PLO DIALOGUE,  
CERTAINLY DO NOT WISH US TO STRENGTHEN PLO STATUS IN ANY  
WAY. HOWEVER IRRATIONAL IT MAY BE, THERE REMAIN LINGER-  
ING FEARS HERE THAT ABSORPTION BY JORDAN OF PALESTINIANS

MAY BE SEEN AS THE SOLUTION TO THE PROBLEM OF A PALESTINIAN ENTITY. (WE UNDERSTAND THE KING SPOKE OF ISRAELI INTENTIONS ALONG THESE LINES IN RECENT VISITS TO JORDANIAN MILITARY UNITS).

3. THIS SAID, WE WOULD NOT ENVISAGE SPECIAL PROBLEMS IF WE KEEP GOJ INFORMED OF ACTIONS WE INTEND TO TAKE AND PURPOSES BEHIND THEM. THIS WOULD BE PARTICULARLY APPROPRIATE IF WE PLANNED CLEARLY POLITICAL ACTIONS SUCH AS HIGH LEVEL U.S.-PALESTINIAN CONTACTS SUGGESTED PARA. 3A AND B OF REF B. WE ALSO SHOULD BE CAREFUL NOT TO BE SO ACTIVE AS TO TEND TO RELIEVE ARABS OF PRIMARY RESPONSIBILITY, AS IMPLIED BY ASWAN COMMUNIQUE, FOR THEMSELVES COMING UP WITH ACCEPTABLE MODERATE PALESTINIANS FOR ANY WEST BANK/GAZA NEGOTIATIONS.

4. FROM OUR PERSPECTIVE, WE WOULD SEE SOME VALUE TO A HIGHER PROFILE ON HUMAN RIGHTS VIOLATIONS IN THE WEST BANK. ALLEGED VIOLATIONS ARE ALMOST DAILY PRESS STAPLE HERE. MANY PALESTINIANS AND EAST BANK JORDANIANS ARE CONVINCED ISRAEL IS CARRYING OUT DELIBERATE CAMPAIGN OF HARASSMENT TO FORCE ARAB EMIGRATION FROM THE WEST BANK. PALESTINIANS HERE OFTEN ACCUSE US OF UNCONCERN OVER HUMAN RIGHTS VIOLATIONS. GOJ'S WEST BANK AFFAIRS OFFICE ESTIMATES 100-200 EXPULSIONS "FROM THEIR NATIVE LAND", ALLEGEDLY WITHOUT DUE PROCESS, IN PAST THREE  
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YEARS ALONE.

5. IN THIS CONNECTION, WE WONDER IF DEPARTMENT SHOULD TAKE STRONG PUBLIC POSITION ON LAND EXPROPRIATIONS, PARTICULARLY FOR SETTLEMENTS, ESPECIALLY IN VIEW OF ACCELERATING ISRAELI ACTIVITIES AND QUANTUM JUMP IN SETTLEMENTS ACTIVITIES RECOMMENDED BY WEIZMAN PLAN. (SUBTLETY THAT THIS RECOMMENDATION MAY BE AN INTERNAL POLITICAL PLAY OBVIOUSLY LOST ON ARABS). ALSO, FORMULATION OF POSITION ON UNILATERAL IMPLEMENTATION OF BEGIN PLAN AS SUGGESTED AMMAN 5155 WOULD BE HELPFUL. ALL WOULD DEMONSTRATE USG CONCERN FOR PALESTINIANS WITHOUT IMPLYING SHIFT OF U.S. SUPPORT TOWARDS PLO (WHICH, FROM OUR VIEWPOINT WOULD NOT SERVE PROGRESS IN PEACE PROCESS). WE ALSO SUPPORT CONTINUING OR INCREASED U.S. VOLAG ACTIVITY ON WEST BANK AND BELIEVE GOJ SHOULD GIVE RECONSIDERATION OF CURRENT  
INS RULING  
212(A)(28) WHICH EXCLUDES FROM ELIGIBILITY FOR U.S. VISAS EVEN PERSONS WHO ARE NO LONGER BUT WERE FORMERLY MEMBERS OF PLO. RESCINDING EXPOST FACTO ASPECT OF THIS REGULATION COULD IMPROVE U.S. IMAGE CONSIDERABLY WITH MODERATE

PALESTINIANS AND WE ASSUME IT WOULD NOT DETRACT FROM OUR  
ABILITY TO EXCLUDE PALESTINIANS WHOSE ACTIVITIES ARE  
OBJECTIONABLE.SUDDARTH

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** PALESTINIANS, PEACE  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 19 jun 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978AMMAN05421  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D780255-0163  
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**Litigation History:**  
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**Office:** ACTION NEA  
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**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
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**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** 78 CAIRO 14966, 78 JERUSALEM 1659  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 21 jun 2005  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 2305074  
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**Status:** NATIVE  
**Subject:** PALESTINIANS AND THE PEACE PROCESS  
**TAGS:** PEPR, XF, JO, PLO  
**To:** STATE  
**Type:** TE  
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